

December 28, 2023

Merry Christmas from CCAO! We wish you a happy, healthy, and safe holiday season!

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ASSOCIATION and MEMBER NEWS

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CCAO conducting two surveys: jail projects and legislative relationship practices

County Jail Projects

CCAO and the Buckeye State Sheriffs Association has partnered with safer-jails.com to undertake capital funding needs for county and regional jail facilities. We hope to have all information gathered by January 31, 2024.

When we last conducted a county-by-county jail needs in 2015, we identified nearly $1.4 billion in capital needs to address jail renovations and new regional jails. Since 2015, the Ashtabula County Administrative and the General Assembly have provided $175 million in jail projects across the state, helping to keep needed improvements to county jails.

As we head into the third capital budget and the state-county partnership on jail construction was renewed, both associations believe it is time to provide lawmakers an updated estimate of the statewide need, particularly given how costs have increased since 2015.

The survey has across-the-board questions for all counties and then will ask more detailed things like questions in the survey or through a focused update link included at the survey's end.

Please complete the [survey here](#).

If you have any questions regarding the survey, please contact Deb Pelfrey, Managing Director of Policy for CCAO, and/or Bob Cornwell, Executive Director of BSSA.

Legislative Relationships

At the September meeting, the CCAO Board of Directors voted unanimously to create a Statehouse Advocacy Task Force. The mission of the task force will be to strengthen the advocacy efforts of CCAO members through effective relationship building strategies with members of the Ohio General Assembly and education on key CCAO policy priorities.

As part of the Task Force's mission to strength the Association's members' advocacy efforts through relationship building with members of the General Assembly, the Association is asking members to take a few minutes to complete a short about how our members currently advocate and build relationships with their legislative delegation.

You can access the survey [here](#). If you have any questions regarding the survey, please contact either [Lisa Kirby](#) or [Bob Cook](#).

Three Commissioner Handbook chapters receive updates

Last week, CCAO published updates to three [Commissioner Handbook](#) chapters, on behalf of our continuing mission to provide our members with the most up-to-date information regarding the various duties that are responsible for in their role as county commissioners, and county council members.

[Chapter 10: Purchasing](#) was updated to include changes made in House Bill 33, the state's biennial budget for SFY 2024 and 2025, most notably provisions regarding use of county credit card purchases. Prior to the changes made in HB 33, counties could only use credit cards for certain goods and services explicitly prescribed by the Revised Code. The updated handbook chapter reflects that county officials have been granted the discretion to use credit cards.

[Chapter 18: Ohio State Employees](#) was updated to include more timely data regarding the number of state employees in each county, as well as updates to the non-urban Medicare counties and the statewide office at a portable 8 employee salaries.

The final update published this week was to [Chapter 27: Alcohol, Drug Addiction & Mental Health Services](#). The chapter had been last updated in 1994, so it was not provided online due to that outdated information. The chapter has been updated to reflect current law and practice, and to make the handbook as possible. As Association worked with the Ohio Association of Alcohol and Drug Behavioral Health Authorities to update the chapter and ensure our members have accurate information regarding the important component of Ohio's behavioral health system.

The Policy Team is beginning several chapters for updates in 2024, including those covering services for individuals with developmental disabilities, veterans services, county homes, the Local Government Fund, county 9-1-1 systems, and more.

Sign on as an official America 250-OH community!

As 2026, the United States' 250th anniversary approaches, CCAO is encouraging counties to complete the process to be designated an official America 250-OH Community.

To start the process of becoming an official community, each community must designate a primary contact for the application, then [complete the application](#) and [read the attached handbook](#).

You can learn more about the process at [America 250-OH's website](#). If you have questions about the process, contact Nikki Tumm, Community Engagement & Outreach Specialist at ntumm@ohiohistory.org.

STATE AND FEDERAL NEWS

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Ohio 9-1-1 Program Office releases presentation recording, supporting documents for NG 9-1-1 implementation

Following a series of informational sessions held across the state in October, the Department of Administrative Services' (DAS) 9-1-1 Program Office has released a recorded version of the presentation and a number of supporting documents that counties can utilize as they develop their next Next Generation 9-1-1 county plans. These documents are linked in bullet form below.

The office will be working out a kink in early January to complete its requirements established under R.C. 128.65(C), with the goal being that counties can utilize the form to certify (R.C. 128.65(C)) and the annual expenditure documentation.

Please be advised that all counties should be following the procedural guidelines found in R.C. 128.65(B) for adoption of the final plan that is to be filed with DAS on or April 5, 2024. After the final plan has been filed on April 5, 2024, anytime a county wishes to make revisions, the county will be following the procedural guidelines for adoption found in R.C. 128.12.

DAS will also be creating an "amendments template" which can be used to amend the final plans in the future, once the April 5, 2024, final plans have been filed with the Ohio 9-1-1 Program Office.

Links:

- Presentation
  - Recording
  - PowerPoint/PDF
- ERC 128.65 NL Template
- ERC 128.65 NC Template
- ERC 128.65 Appendix Template
- ERC 128.65 9-1-1 Template
- County Final Plan - Guidance and Recommendations PDF
- County Signature Form

BroadbandOhio BEAD Challenge Process to begin in January

Last week, BroadbandOhio announced the kick off of the Ohio Broadband Equity, Access, and Deployment (BEAD) Challenge Process. The BEAD Challenge Process is a process that will allow for Ohio to have the will be used to "direct BEAD funding to locations where broadband service which is expected to begin in Q2 2024. (hyph. Jand).

The map of eligible locations to be used for the Challenge Process is published in the challenge portal and is accessible today, at [BroadbandOhio's website](#). The challenge phase, during which Ohioans and local governments can challenge, will officially begin in January 2024 and will run for 60 days. Additional information about how to access BroadbandOhio's challenge portal, please [review here](#).

BroadbandOhio will hold technical assistance events to provide support to Ohio stakeholders beginning in January. CCAO will distribute information about these events to our members as they are scheduled.

County governments and non-profits are also encouraged to assist other entities (such as local businesses and private individuals) complete the speedtesting process. You can do a speed test and submit it to verify what your internet connection is [here](#). Please note because the test will use Ohioans to take a test of the BEAD Challenge Process.

Please visit BroadbandOhio for more information on the [BEAD Challenge Process](#).

Thank you for your continued partnership in closing the digital divide in Ohio!

Ohio Department of Development releases All Ohio Future Fund guidelines; webinar to take place January 5

The All Ohio Future Fund (AOFF) is a new $750 million state program that will be administered by Ohio Department of Development (ODOD). The purpose of the fund is to make strategic investments in projects that will help to grow the state's economy in key industry sectors, development sites, businesses of all the communities within the state of Ohio, and to support local nonprofits, although some projects may be available.

Counties are eligible to apply, along with port authorities, community improvement corporations, land banks, and other local governments. Eligible costs include public construction, water/wastewater and related infrastructure, design and engineering, demolition, workforce training, and more. Applicants may not use funds for debt service or refinancing. Funding may be used for land acquisition.

Numbers are encouraged to read the complete [guidelines](#). All applications require evidence of formal county support, even if the county is not the lead applicant or project manager. There is no minimum leverage for a project site, but preference is given to sites that have data/Tier1 Site Certification criteria and have the following capacities:

- 25% terms
- 500,000 GPD water capacity
- 500,000 GPD wastewater capacity
- 12.5 MVT per hour peak capacity
- 40 MW electrical capacity

Organizations that are interested in applying must submit an indication of interest (IOI) outlining the project. The IOI portal will remain open for one year, but projects will be approved on a rolling basis. Applications will be reviewed on a first-come basis. Projects that are ready to start within 12 months after diligence and be deemed to have special attention during application scoring.

An informational webinar will be held January 5, 2024, at 10:00 a.m. to provide more detailed information about to interested applicants.

Members with questions should contact Ben Hoback, Senior Policy Analyst, bhoback@ccao.org.

Supreme Court of Ohio offers conflict resolution services for public officials

Courts4Kids County Mediation Services (C4CMS) a program offered by the Supreme Court of Ohio to provide flexible and practical assistance in resolving and preventing conflict among public officials on various matters including, but not limited to, budget issues, personnel issues, and other organizational issues, without court involvement.

C4CMS is provided at no cost to public officials and will take place at a location agreed upon by the parties.

There are three services offered through C4CMS:

Neutral Evaluation: The parties in a dispute present their claims and/or defenses and describe their evidence in a neutral third party. The third party then shares their impressions about the strengths and weaknesses of each side.

Mediation: A neutral third party called a mediator helps the parties communicate and negotiate with each other to help them reach a voluntary agreement regarding the dispute.

Facilitation: A process that focuses on the tasks needed to run a productive and meaningful meeting. A trained facilitator remains neutral and is primarily concerned with helping the group make efficient, collaborative and organizational skills so they can work more efficiently with each other to achieve a group setting.

You can acquire more information, as well as forms to request services, on the Supreme Court of Ohio's website.

EDUCATION AND GRANTS

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Visit the Grants and Funding Opportunities page on the CCAO website for a detailed listing of open grant programs.

Ohio to issue more than $4 million in grants for adult day centers, capacity building

Ohio will make the adult day centers and other providers of services for older adults more financially viable with new funding that aims to help them avoid closures and to create incentives to open in new locations. Many family caregivers also depend on adult day services to provide the care and support their loved ones need to live in their own homes and communities. The Ohio Department of Aging will share with eligible applicants $4 million in grants that will help to increase the number of licensed and Medicaid-certified adult day centers and improve quality in communities that have limited access to these services.

Prior to the pandemic, adult day services cared for over 400,000 individuals in the 42 counting in the National Center for Health Statistics, but much like other healthcare providers, the sector took a huge hit during the Covid-19 shut down. While hospitals, nursing homes, and urgent care centers continued to operate, adult day centers were closed for most of 2020 and into 2021 to protect the health of the vulnerable adults they serve. Many centers have since reopened and welcomed back participants, but some centers have been forced to close or limit services. A [Leadership Ohio survey](#) conducted during the Covid-19 shut down found that 65% of adult day participants in Ohio were forced to wait a higher and more expensive level of care or that their family caregivers reported having to increase between working or caring for their loved one previously enrolled in a day program.

Adult day providers are still working tirelessly to mitigate pandemic related issues, and the state of Ohio is committed to helping them do so. Ohio's adult day centers are a critical part of the state's long-term care system, and they provide a safe, supportive environment for older adults and their caregivers. Additionally, Ohio's Healthy Aging Grants administered by the Ohio Department of Aging provide a significant opportunity for county commissioners to support services for older adults in their county day services. While the Office of Aging or Management has yet to post the funding opportunity, it is anticipated that the Office will do so in the coming months. Additional information will be made available on the site as it is finalized, so expand the searched terms for "Ohio Department of Aging."

Leadership Ohio is working with other organizations, including the County Commissioners Association of Ohio, to raise awareness about the funding opportunity.

To learn more about the forthcoming adult day funding, please reach out to Leadership Ohio Workforce Director, Sarah Rowland, at SarahR@leadershipohio.org.

ARPA and BIL RESOURCES

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US Treasury clarifies the definition of "obligation" for ARPA funds

Under the American Rescue Plan Act and subsequent Treasury regulations, counties and other recipients of ARPA funds must obligate funds by December 31, 2024, and expend them by 2026. In a [recent](#) [Frequently Asked Questions](#) document released by Treasury, Treasury clarified what qualifies as an ARPA-funds, including spending under the revenue loss category. Funds are considered "obligated" if an order has been placed for property and services and the government has entered into contracts, subawards and similar transactions that require payment. When the county has provided funds to a subrecipient, the subrecipient must obligate the funds by the end of the county's period of obligation. The obligation deadline does not apply to the activities of the subrecipient or beneficiary.

In November, the Treasury Department issued an updated rule to clarify what is exactly is within ARPA grant recipient use obligation funds for certain administrative personnel expenses. These administrative expenses are related to federal requirements that affect the county as a result of receiving or expending ARPA funds. Examples of these types of administrative requirements include:

- Reporting and compliance;
- Audit costs; and
- Records retention and eternal control;
- Property standards;
- Environmental compliance
- Civil rights and nondiscrimination laws

For these types of administrative expenses, the county will have to develop an estimate of expected expenditures for 2025 and 2026, document a reasonable methodology for calculating the estimate, and then obligate funds by the end of 2024 for the estimated amount. **Please note that this update does not support the obligation of county program personnel costs to ARPA funds beyond the 12/31/2024 deadline under current ARPA rules.** An obligation to budget resolution does not fulfill the requirement. Counties should not issue final notices to subrecipients to address with the US Treasury Department.

More information on this topic is available from [NACo](#). The updated Treasury rule is available [here](#).

COUNTY NEWS

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Each week Counties Current highlights the latest news from counties in the month of their local visits. The County by the Month is highlighted.

Northeast District

[Akron County Data Book tracks trends in Northeast Ohio](#)

WKYC Statehouse News, December 22, 2023

The Akron County Data Book released a budget policy to provide adequate financial planning for the Akron County Agricultural Society.

After the agricultural society's annual Christmas party Thursday night, admitted by about 100 members, the board approved a mid-budget policy to ensure budgeted non-emergency expenses don't exceed budgeted revenues.

According to the approved policy, each year at the November board meeting, the budget committee will present a working budget for discussion and adoption. Prior to the November meeting, department chairs will be asked to submit a budget request form by the October meeting.

Because the budget is considered a working budget, Pam Perry, second vice-president, said, the budget gives guidance to committees to recommend the expenditures of funds to the governing board, which has the final authority to approve expenditures.

Any expenses by a department, committee or association that will purchase over $500, requires approval by a majority vote of the governing board regardless of the budget. The previous originally suggested purchases over $100 should be managed. The Rapid Excess Share Speed suggested the $100 amount was "not realistic". He amended amount of $500 was approved.

Northeast District

[Mahoning, Trumbull Student Spend $3M for Valley Vision](#)

The Vindicator, December 28, 2023

The Mission Reserve Pre-Industry officially accepted a combined $3 million Mahoning Area Trumbull Area Investment Fund Trumbull and Mahoning students to the Valley Vision 2050 economic development project.

The group hopes to stabilize and expand existing businesses, increase public awareness of arts and cultural initiatives, increase public participation in workforce training, expand education and employment opportunities, and increase stability of nonprofit organizations and businesses.

The economic and economic area is being developed through the Mahoning Valley Partnership, which includes the Western Reserve Port Authority, Eastgate Regional Council of Governments, Akron-Canton, Youngstown Foundation, the Youngstown / Warren Regional Chamber and others.

"This is a really exciting moment in my lifetime," Anthony Traviesa, executive director of the port authority, said. "This is really unprecedented to see our community come together in this way."

Guy Cunville, president and CEO of the Youngstown / Warren Regional Chamber, said the organization as well as the others involved in the partnership had become dissatisfied with certain statistics regarding the direction of the local economy.

Central District

[Portland county organized warming set a new record](#)

Mansfield News Journal, December 28, 2023

Richland County commissioners have set a new budget movement across the year and results could be worthy for 2024, which could help offset an unbudgeted decline in sales tax revenue.

County commissioners received the good news Tuesday during a meeting of the county investment advisory board that is chaired by Treasurer Bart Hostetler and includes commissioners Tony Vero and Darrell Banks.

Hostetler reported the result ranged based on a 2.8% average rate of return, which has climbed from the since March of 2020. He also said the figure got a big boost from the state's ESAY (Ohio (State Treasury Asset Reserve) fund.

"A lot of the interest earnings we see from ESAY (Ohio, because ESAY Ohio has been at 5% and we've made a fantastic amount of money on it," Hostetler said.

Southeast District

[Marion County's 2024 opening budget continues growing growth with no debt](#)

Journal-News, November 16, 2023

Marion County commissioners adopted its 2024 general fund budget that will be larger than the previous year.

In 2024, the general fund spending budget will be more than $80.9 million, about $2.1 million larger than the general fund budget was for 2023. The general fund is the main operating fund for the county.

The total budget for all county funds combined is projected to be more than $200.7 million, up from $192.6 million, which is higher than the $90.6 million anticipated for 2023. The recommendations that the revenue actually received in 2023 is nearly $100 million as of Dec. 12, 2023, as of the court projection. Spending is at 78% of budget, he said.

Commissioners have been taking steps to increase overall budget spending of the fiat Russell raised the county for continuing to look into ways and process to bring people at every level and certified funds. In addition there are milestones increases for energy and supplies and services.

Southeast District

[Commissioners Hear Ideas, Concerns for Future of the Library](#)

The Athens News, December 28, 2023

The Washington County Commissioners listened to details concerning one of the County's most iconic attractions, the Lorena Samuelsohn.

Zanesville-Washington County Chamber of Commerce Vice President Kelly Bailey shared some of the discussion about the 2023 season, such as education and revenues, along with how the popular Homecoming attracted about a mile to Friday's evening.

"It was a wonderful season for the semicentennial," Ashley said. "We had a great turnout. We always have a great turnout for Homecoming. We had a lot of great entertainment and activities for everybody, so we do continue to look at our activities for families and children. And we're always looking to keep that relationship as healthy as the fairgrounds. So we look forward to doing more story time, more interactive, more memory boxes in 2024 that children and families can utilize."

The City of Zanesville, Commander and Visitors Bureau, and the county have partnered to share information about the event as well as the as well as coordinating livestock crews that move animals into the passengers.

DATES TO REMEMBER

Please send the [CCAO Calendar](#) list of statehouse/ohio for all events to note.

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JANUARY 1
New Years Day

JANUARY 8
Vote by which boards of county commissioners must hold organizational meeting

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