

Buckeye State Sheriffs' Association

Sheriff Jason K. Landers & Sheriff Thomas M. Riggenbach

County Commissioners Association of Ohio February 26, 2025



Paulding County Sheriff's Sheriff Jason K. Landers

- Annual Budget
- Ohio Revised Codes
- Things to Consider
- Jail Specific Topics
- Communication is Key to Success!



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Annual Budget Concerns



Paulding County Sheriff's Sheriff Jason K. Landers

- Wages/benefits are 77% of my budget
- Fuel is an estimated guess
- Vehicle rotation
- Supplies fairly predictable
- Special Funds DARE Fund, SRO Fund, Inmate out housing
- Levy Funds Jail, 911, Public Safety
- Grant Funds Traffic Safety, Equipment, Personnel
- Equipment Necessary to keep up w/technology, etc..
 - Unique request to implement programs (i.e. Drones, Policy, S.W.A.T.)



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ORC 311.20 Allowance for Prisoners



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AUTHENTICATED, OHIO LEGISLATIVE SERVICE COMMISSION DOCUMENT #251313

Ohio Revised Code Section 311.20 Allowance for prisoners. Effective: July 6, 1982 Legislation: Senate Bill 23 - 114th General Assembly

On or before the twenty-first day of June of each year, the sheriff shall prepare and submit to the board of county commissioners a budget estimating the cost of operating the jail and feeding its inmates for the ensuing fiscal year.

On the fifth day of each month the sheriff shall render to the board an itemized and accurate account, with all bills attached, showing the actual cost of keeping and feeding prisoners and other persons placed in his charge and the number of meals served to each such prisoner or other person during the preceding month. The number of days for which allowance shall be made shall be computed on the basis of one day for each three meals actually served.



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ORC 311.20 Report from 2024



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Re: Budget Estimate for 2025, Ohio Revised Code 311.20

Paulding County Commissioners:

In accordance with the above section of law, I am providing my financial estimates for 2025 jail operations/prisoner costs.

At this point, I estimate 2025 prisoner costs as follows:

GENERAL FUND

1001-21048-50002	Salaries, Jail	\$ 526,062.45
1001-21018-52236	Training	\$ 2,500.00
1001-21018-53000	Contractual	\$ 40,000.00
1001-21018-53010	Medical-Inmate	\$ 68,500.00
1001-21018-53820	Repairs & Maintenance	\$ 40,000.00
1001-21018-54400	Supplies	\$ 25,000.00
1001-21018-54410	Food-Kitchen	\$ 68,000.00
1001-21018-56100	Miscellaneous	\$ 2,000.00
1001-21018-51050	P.E.R.S. (18.1%)	\$ 95,217.30
1001-21018-51400	Workers Comp (1%)	\$ 5,260.62
1001-21018-51200	Medicare (1.45%)	\$ 5,260.62
	TOTAL	\$ 877,801.00
	FUND 149	
4149-21149-50002	Salaries	\$ 588,639.13
4149-21149-51050	P.E.R.S. (18.1%)	\$ 106,543.68
4149-21149-51200	Medicare (1.45%)	\$ 8,535.27
4149-21149-51400	Workers Comp (1%)	\$ 5,886.39
4149-21149-51300	Insurance	\$ 242,484.00

GRAND TOTAL \$ 1,829,889.47

\$

952,088.47



TOTAL



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ORC 325.07 Monthly allowance to sheriff



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Ohio Revised Code Section 325.07 Monthly allowance to sheriff - monthly report to board. Effective: April 6, 2023 Legislation: House Bill 281

In addition to the compensation and salary provided by section 325.06 of the Revised Code, the board of county commissioners shall make allowances monthly to each sheriff for the actual and necessary expenses incurred and expended by the sheriff in pursuing within or without the state or transporting persons accused or convicted of crimes and offenses, for any expenses incurred in conveying and transferring persons to or from any state hospital for persons with mental illnesses, any institution for persons with intellectual disabilities, any institution operated by the youth commission, children's homes, county homes, and all similar institutions, and for all expenses of maintaining transportation facilities necessary to the proper administration of the duties of the sheriff's office.

The board shall allow the sheriff the actual transportation expense and telephone tolls expended by the sheriff in serving civil processes and subpoenaing witnesses in civil and criminal cases and before the grand jury, and it may allow any other necessary transportation expense for the proper administration of the duties of the sheriff's office. Each sheriff shall file under oath a monthly report containing a full, accurate, and itemized account of all the sheriff's actual and necessary expenses, including telephone tolls and any other transportation expense mentioned in this section, before the expense is allowed by the board. The statement shall show the number of the case, the court in which the service was rendered, and the point from which a transportation vehicle was used.



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For the purpose of making available to the sheriff funds necessary in the performance of the duties required under this section, the board may authorize, as an advancement to the sheriff, a sum not exceeding fifty per cent of the sheriff's annual salary, from appropriations made to the sheriff by the board for pursuing prisoners within or without the state or for transporting the prisoners to correctional institutions, or both, and for transporting persons to the institutions enumerated in this section, from which sum of money so advanced the necessary expenses for the transportation or pursuance may be paid by the sheriff. The county auditor shall draw a warrant upon the county treasurer, in favor of the sheriff, as authorized by the board.

After the itemized monthly report provided for in this section has been filed by the sheriff and approved and allowed by the board, the board shall restore to the fund the amount expended and disbursed by the sheriff, as approved and allowed by the board.

Any unexpended balance of such fund remaining in the hands of the sheriff, at the end of each succeeding fiscal year, shall be returned and paid into the county treasury by the sheriff.



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Things to Consider



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- Most SO's have a union drives up wages/benefits
- Building never closes 24/7 operation (most expensive building)
- Major events cost \$\$\$ Serious crashes, Homicides, Unique cases, Protests, (escaped inmate, soldiers funeral, stand off)
- Mutual Aid can be costly.....but necessary!
- We work weekends & holidays \$\$\$
- Accidents happen vehicle's and otherwise
- 62 Sheriff's oversee 911 communication centers



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Important Jail Information



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Ohio Jail Standards

Ohio Administrative Code

Chapter 5120:1-8 (Full-Service Jails)

Chapter 5120:1-10 (Twelve-Day Facilities)

Chapter 5120:1-12 (Twelve-Hour Facilities)



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- Jails go through an inspection every year covering the standards for the respective type of facility. The inspections are conducted by the Bureau of Adult Detention or B.A.D
- Standards are divided into 2 categories: Important and Essential
- Jail must attain 100% compliance with Essential Standards and 90% compliance with Important Standards in order to be designated as a Compliant Jail
- The inspection may last a couple days to a few weeks depending on the size of the jail. Jails are working year-round to maintain and organize various documents that are required for the inspection process
- The County Commissioners will receive a copy of the inspection report that is completed by B.A.D



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Section 341 Jails

Section 341.01 | Sheriff to have charge of jail.

The sheriff shall have charge of the county jail and all persons confined therein. He shall keep such persons safe, attend to the jail, and govern and regulate the jail according to the minimum standards for jails in Ohio promulgated by the department of rehabilitation and correction.

The sheriff's responsibilities under this section do not extend to a jail or workhouse that is the subject of a contract entered into under section 9.06 of the Revised Code.



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Section 341.191 | Health insurance claims for jail inmates.

*An inmate that has health insurance should have medical services billed to insurance: Emergency Room trip, doctor appts., medication prescriptions, medical procedures, etc.

*Inmates without health insurance are to be charged the Medicaid rate for services provided at hospitals, doctor visits, medical procedures. Bills received by the Sheriffs are not charged at the Medicaid rate. An employee will need to put the correct Medicaid rate on the bill. Then pay the Medicaid rate total of the bill.



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Ohio Department of Medicaid website:

*https://medicaid.ohio.gov/resources-for-providers/billing/fee-schedule-and-rates/schedules-and-rates



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Hospital Admissions of Inmates

- The Sheriff will have to provide guard detail on inmate while admitted to hospital
- Sheriff may not be able to secure the release of the inmate due to several factors. Current charges, criminal history, warrants from other agencies, etc.
- Prosecutor and/or Judge may not agree to the release of the inmate in consultation with the Sheriff
- Transfer of inmate to a hospital in another county/state may require the Sheriff to provide security at the new hospital during the entire stay of the inmate if release cannot be secured



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Hospital Admissions of Inmates Continued

- This is not something that is specifically budgeted for and can become very costly due to the medical costs and staffing costs involved
- LifeFlight (Medical Helicopter) to another hospital is another example of a highly expensive unbudgeted medical expense that a Sheriff could face



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Mental Health Inmates

A significant portion of the inmate population suffers from some sort of mental health issue. Many times, an incoming inmate may be suffering a mental health crisis that has been exacerbated by drug/alcohol abuse.

Inmates who are evaluated by a mental health service provider and are "Pink Slipped" for admission to a mental health facility, may remain in jail 2-4 weeks before a bed becomes available at a state hospital. Jails have become de-facto state hospitals because of the lack of bed space at Ohio's Psychiatric Hospitals.

Jails are not where people in mental health crisis should be. However, inmates are remaining in jails while in crisis. It is important to understand the increased liability and responsibility, this places on Sheriffs' who operate jails. Sheriffs need money for training of staff on identification, de-escalation, communicating with inmates in a mental health crisis, as well as inmates who are schizophrenic, bi-polar, depressed, etc.



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Behavioral Health Drug Reimbursement Program

Contact: Chris Nicastro Christopher.Nicastro@mha.ohio.gov 614-466-9969

*Allows for the reimbursement of certain drugs dispensed to inmates of county jails...administered by OMHAS with \$5,000,000.00 for each state fiscal year in the biennium. (*This amount needs increased in the state budget.*)

*Medications include Psychotropic Medications, Withdrawal Management, and MAT Medications.

*Payment is made to the local ADAMHS board who then submits the payment to the Sheriff's Office/Jail.

*Payment is now based on a percentage of the submission by a Jail/CBCF. if a county jail/CBCF accounts for 1% of the total amount requested for the reporting period, the jail/CBCF would receive 1% of the total amount requested. It is estimated that each jail/CBCF will receive around 60% of what they requested for the 2nd half of 2024.



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Section 341.25 | Establishing commissary and commissary fund

(B)(2) Commissary fund revenue over and above operating costs and reserve shall be considered profits.

(3) All profits from the commissary fund shall be used for the following:

(a) To purchase supplies and equipment, and to provide life skills training and education or treatment services, or both, for the benefit of persons incarcerated in the jail;

(b) To pay salary and benefits for employees of the sheriff who work in or are employed for the purpose of providing service to the commissary;

(c) To purchase technology designed to prevent contraband from entering the jail;

(d) To pay for construction or renovation of a jail facility to provide medical or mental health services.



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Other Events that can affect a Jail Budget

- Replace Frozen water line on fire suppression system
- Update/Upgrade fire suppressions system computer controls
- HVAC Rooftop Unit/Controls system needs replaced
- Replace rubber roof
- Security Camera system no longer records video and has to be replaced

Establishing and maintaining an Employee/Agency Wellness program that includes mental health wellness checks and access to therapy for Sheriff's Office employees.



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Communication is Key to Success



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Questions???

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