

CCAO

2020 ANNUAL REPORT

Stronger Counties. Stronger Ohio.



2020 CCAO EXECUTIVE COMMITTEE



Carl Davis
Monroe County
Commissioner
President



Tim Bubb
Licking County
Commissioner
1st Vice President



Deborah Lieberman
Montgomery County
Commissioner
2nd Vice President



Lori Kokoski
Lorain County
Commissioner
Secretary



Tom Whiston
Morrow County
Commissioner
Treasurer



Mike Halleck
Columbiana County
Commissioner
Member



Julie Ehemann
Shelby County
Commissioner
Past President

2020 BOARD OF DIRECTORS

Chris Abbuhl, Tuscarawas County Commissioner
Ron Amstutz, Wayne County Commissioner
Tony Anderson, Fayette County Commissioner
Terry Boose, Huron County Commissioner
Armond Budish, Cuyahoga County Executive
Mike Crabtree, Scioto County Commissioner
Doug Corcoran, Ross County Commissioner
Christopher Day, Preble County Commissioner
Denise Driehaus, Hamilton County Commissioner
Lenny Eliason, Athens County Commissioner
Jeffrey Fix, Fairfield County Commissioner
Patricia Geissman, Medina County Commissioner
Pete Gerken, Lucas County Commissioner
Thomas Graham, Jefferson County Commissioner

Dick Gould, Greene County Commissioner
DeAnna Holliday, Lawrence County Commissioner
Edwin Humphrey, Clermont County Commissioner
Shannon Jones, Warren County Commissioner
Casey Kozlowski, Ashtabula County Commissioner
Ryan Mack, Defiance County Commissioner
Gary Merrell, Delaware County Commissioner
Glenn Miller, Henry County Commissioner
John O'Grady, Franklin County Commissioner
Matt Old, Erie County Commissioner
Paula Prentice, Summit County Council Member
Randy Smith, Meigs County Commissioner
Brian Stewart, Pickaway County Commissioner
Douglas Weisenauer, Crawford County Commissioner

A MESSAGE FROM CCAO EXECUTIVE DIRECTOR CHERYL SUBLER

It is with great pride and excitement I introduce our 2020 Annual Report, which showcases the extensive work and effective leadership of our outstanding and respected member-driven organization.

Finding common ground among 282 elected county commissioners, county executives and county council members along with hundreds of affiliate members has been a hallmark of CCAO. That unity has provided strength and sustainability over the years, along with many successes.

CCAO President Carl Davis reinforced that basic principle – we are stronger together – with the “2020 Strategic Vision.” The vision calls for the association to renew its commitment to serving our members and promoting collaboration within the CCAO organization and its programs to better strengthen counties.

This philosophy was embraced by the CCAO Board of Directors, and President Davis found a similar vision with CORSA President and Fayette County Commissioner Dan Dean along with CEBCO President and Ashland County Commissioner Mike Welch.

Subsequently, the Board of Directors of CCAO, CORSA and CEBCO approved a new memorandum of understanding, setting the course for an interdisciplinary relationship that supports our members and outlines a positive shared services agreement for the day-to-day operations of the association well into the future.

2020 has been a year that has caused many of us to refocus on what is most important, and your association is no different. CCAO has re-invested in its core mission and values and will continue to build upon them in 2021.

We hope you have appreciated our vibrant, engaging association during the unique challenges of 2020, as we’ve worked hard to provide timely information, guidance and services to you - our members - as well as effective advocacy on your behalf. Looking forward, we will develop a 2025 strategic plan to detail how the association will further support stronger members, stronger counties and a stronger Ohio.

Thank you for a fabulous year and for the leadership you have been providing in Ohio’s courthouses. Get ready – 2021 will be even more exhilarating than 2020!

We at CCAO look forward to that future working alongside each of you!



CCAO POLICY TEAM UPDATE

STRENGTHENING COUNTIES DESPITE ADVERSITY

The year 2020 will go down in history for many obvious reasons. A global pandemic, economic upheaval, civil unrest and more are all challenges counties faced this year. Undoubtedly, 2020 has been a trying year. However, through that adversity, counties have shown their true strength.

At the start of the year, the CCAO policy team was eager to build upon the tremendous successes achieved in 2019. Historic investments in indigent defense and children services, modernization of Ohio's sales tax collection, investment in transportation infrastructure and other policy victories laid the foundation for what appeared to be a promising 2020. As is obvious by now, the onset of the global COVID-19 pandemic changed those plans dramatically. However, despite 2020 deviating from the planned script, county government has stood strong and significant policy achievements were realized this year nonetheless.

Counties have been on the front line responding to the challenges facing Ohioans. They have helped lead the local response to COVID-19. They have helped make resources available to critical response efforts and have helped rebuild local economies. They have been a steadfast provider of essential services during this time of great uncertainty.

Of course, counties did not accomplish this alone. Through ongoing partnerships with the General Assembly and DeWine Administration, counties have had key allies in responding to everything 2020 could throw at them.

It is that partnership that counties will stand upon to look with optimism toward 2021.

Responding to COVID-19

Once the coronavirus pandemic was upon the state in March 2020, the General Assembly took action to ease certain government functions. House Bill 197, a broadly sweeping coronavirus response bill, provided counties and other governmental entities certain flexibilities that they had never before experienced in an effort to facilitate essential government functions during a public health crisis.

Under HB 197, for the first time ever, counties and other public bodies gained the temporary ability to hold public meetings using teleconference, videoconference or other similar electronic technology. This was critical in allowing public



Adams, Lawrence and Scioto County Commissioners with CCAO Staff and Rep Brian Baldrige (former Adams County Commissioner) and his legislative staff

meetings to safely be held in compliance with mass gathering requirements and social distancing recommendations. The legislation also provided a temporary toll on administrative time limitations, which provided counties much needed flexibility to safely resume their operations.

Alongside coronavirus came disruptions in critical county revenue streams. As part of coronavirus relief legislation contained in House Bill 481, the General Assembly provided counties and other local governments 160 hours of expanded furlough authority due to a fiscal emergency or lack of work caused by COVID-19. Counties now have another tool available to address potential revenue shortfalls. Further legislation enacted in Senate Bill 4 provided counties and others temporary ability to waive competitive bidding requirements for purchases of personal protective equipment, making it easier to acquire these badly-needed items quickly.

In addition to public health and fiscal concerns, the COVID-19 pandemic also posed potential legal challenges for counties. House Bill 606 was enacted this past summer to, among other things, provide immunity to local governments and their employees for their good faith performance of governmental functions and statutory operations in responding to the pandemic. Counties no longer have to fear legal peril for their good faith conduct in responding to COVID-19.

Federal CARES Funds

One of the largest legislative developments this year was the federal Coronavirus Aid, Relief, and Economic Security (CARES) Act. Among other relief provisions in the bill was \$150 billion in aid to state and local governments. Approximately \$4.5 billion was made available to Ohio, with approximately \$2.0 billion of

that total directed to local governments. While five large counties and one municipality received their CARES funds directly from the federal government, it was up to the state to distribute the remaining \$1.2 billion to Ohio’s other counties, municipalities and townships.

Over the course of the summer and early fall, CCAO worked closely with other local government associations, the DeWine Administration and General Assembly on multiple bills to distribute these funds. House Bill 481 made the first distribution, allocating an initial round of \$350 million. This was followed up with another distribution of \$175 million from the state Controlling Board. Finally, House Bill 614 was signed in early October to distribute the final \$650 million in relief funds.



Senate President Larry Obhof signing HB 614, which in addition to creating the Unemployment Compensation Modernization and Improvement Council, also provided for the distribution of the remaining \$650 million CARES Act. Also pictured are Rep. Stephen Hambley and the Medina County Commissioners.

One of the largest challenges associated with CARES Act funds has been determining allowable expenditures under the guidance issued by the U.S. Department of the Treasury. Following the bill's enactment, the CCAO policy staff has worked closely with the Ohio Office of Budget and Management, the Ohio Auditor of State, the National Association of Counties (NACo) and others to determine allowable expenses with as much clarity as possible. These efforts led to countless membership conference calls, advisory bulletins, webinars and 1-on-1 conversations with counties to provide the best advice available.

Counties have found creative ways to put these funds to work to benefit their local communities. Counties have used CARES funds to acquire testing and PPE supplies, provide support for small businesses and local nonprofits, fund public safety and health personnel, and make other critical relief efforts possible.

Work on coronavirus relief at the federal level still continues. Counties continue their advocacy with federal lawmakers for an extended timeline for CARES Act fund utilization, greater flexibility on the usage of these funds, and for additional resources where needed. CCAO has partnered closely with NACo on these federal efforts, and ongoing member advocacy with their federal officials is deeply appreciated.

Looking Forward

While CCAO continued to advocate on a wide array of coronavirus-related issues, work on other issues was simultaneously occurring. As is customary, CCAO released its biennial candidates briefing guide this fall, outlining the priority issues the association will pursue during the 134th General Assembly.

CCAO's number one priority is for the state to take the final step in assuming full responsibility for funding

indigent defense. The DeWine Administration and General Assembly made historic progress in this area as part of the current state budget, and one final push is needed to finally relieve counties of the fiscal burden of this constitutionally-mandated service.

Other key priorities include a restoration of the Local Government Fund, funding for the Family First Prevention Services Act and expansion of broadband into unserved and underserved areas.

CCAO also looks to resume state support for county jail construction and renovation to aid Ohio's aging and ill-equipped county jail facilities. Furthermore, CCAO will continue its advocacy efforts to preserve vital county revenue streams, promote economic development and infrastructure investment, and institute commonsense county government reforms.

Your Continued Engagement Drives Our Success

2020 has demonstrated what is possible when counties work together when facing common challenges. The pandemic has produced incredible levels of commissioner engagement, whether it be with the DeWine administration, the General Assembly, other CCAO members, CCAO staff or outside entities. This engagement has helped produce real results in the statehouse that have enabled counties to manage the challenges before them.

Looking to 2021, counties will need that same energy and engagement in working with our allies in the governor's office and the Ohio House and Senate to ensure that progress continues on a wide array of county priorities. The remaining challenges we face are large, but our progress made thus far would not be possible without your support, and with that continued support behind us, there's ample reason to be optimistic about the road ahead.



FEDERAL UPDATE

Over \$394 million
CARES funds distributed to counties by state

Over \$621 million
CARES funds directly distributed to counties

Over \$1.015 billion
Total CARES funds available to counties

54

Ohio counties are NACo members

3

CCAO members are on the NACo board of directors

7

Ohio county leaders received presidential appointments to NACo committees.

The National Association of Counties (NACo) worked hard advocating for COVID-19 relief and obtaining clarity on the U.S. Treasury Department’s guidance. Consultation between NACo and the Treasury Department has led to increased clarification and positive modifications. NACo’s advocacy has been invaluable this year.



Montgomery County Commissioner Debbie Lieberman and Shelby County Commissioner Julie Ehemann attended the NACo Legislative Conference. Both commissioners serve on the NACo Board of Directors.

CCAO ENTERPRISE SERVICES

CCAO SERVICE CORPORATION

Over **50** counties submitted letters of intent to participate in the **CCAO Solar Initiative Program**, which is designed to provide a fixed price for up to **25%** of their electric energy load for a long-term period. The program provides **2** excellent benefits: a pricing hedge against future electric energy costs and utilizing green energy through solar generation.

88 counties use the **CCAO Deferred Compensation Program**

6% average contribution rate/participant

66% participants tracking to reach **75%** income replacement rate (current salary)

62% participants using advisory services offered

32 investment options available

53 counties participating in **2020 Workers' Compensation Group Retro Program**

23% projected premium savings

\$3.126 million projected refund (over three evaluation periods)

12 counties participating in **2020 Workers' Compensation Group Rating Program**

14.82% projected premium savings

Estimated savings of **\$219,073**



**County Commissioners
Association of Ohio
Service Corporation**

55 members in
Natural Gas
Energy Program

58
members in
Electric
Energy
Program

26
members in
Electric
Aggregation
Program

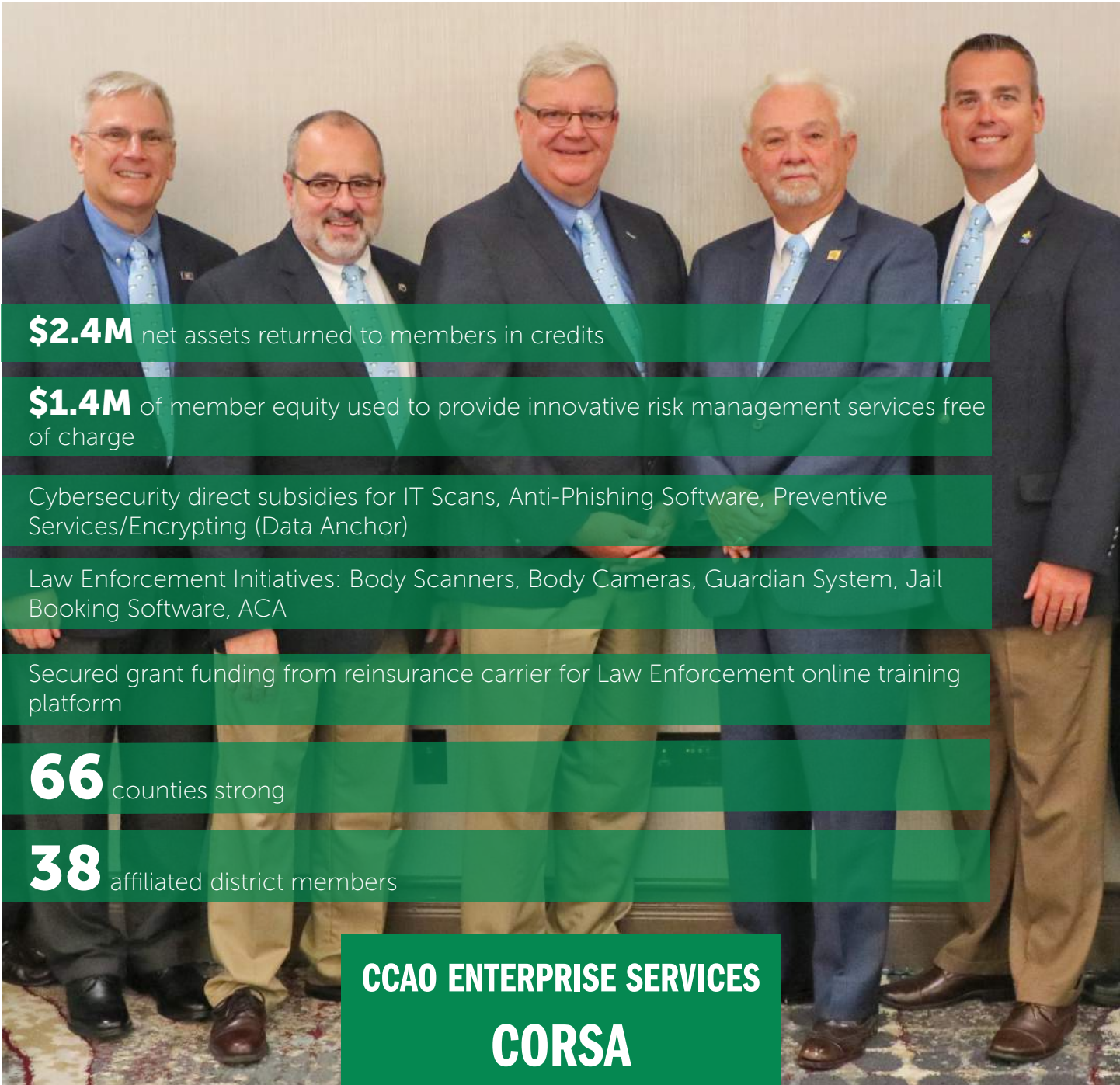
58 counties in the CCAOSC
Preferred Vendor First
Communications program

77 counties use Maximus
for cost recovery services

68 counties use Securus
Technologies for their
inmate calling service.

37 counties in the CCAOSC
Preferred Vendor GovDeals
program

72 counties in the CCAOSC Preferred
Vendor Omnia Partners program



\$2.4M net assets returned to members in credits

\$1.4M of member equity used to provide innovative risk management services free of charge

Cybersecurity direct subsidies for IT Scans, Anti-Phishing Software, Preventive Services/Encrypting (Data Anchor)

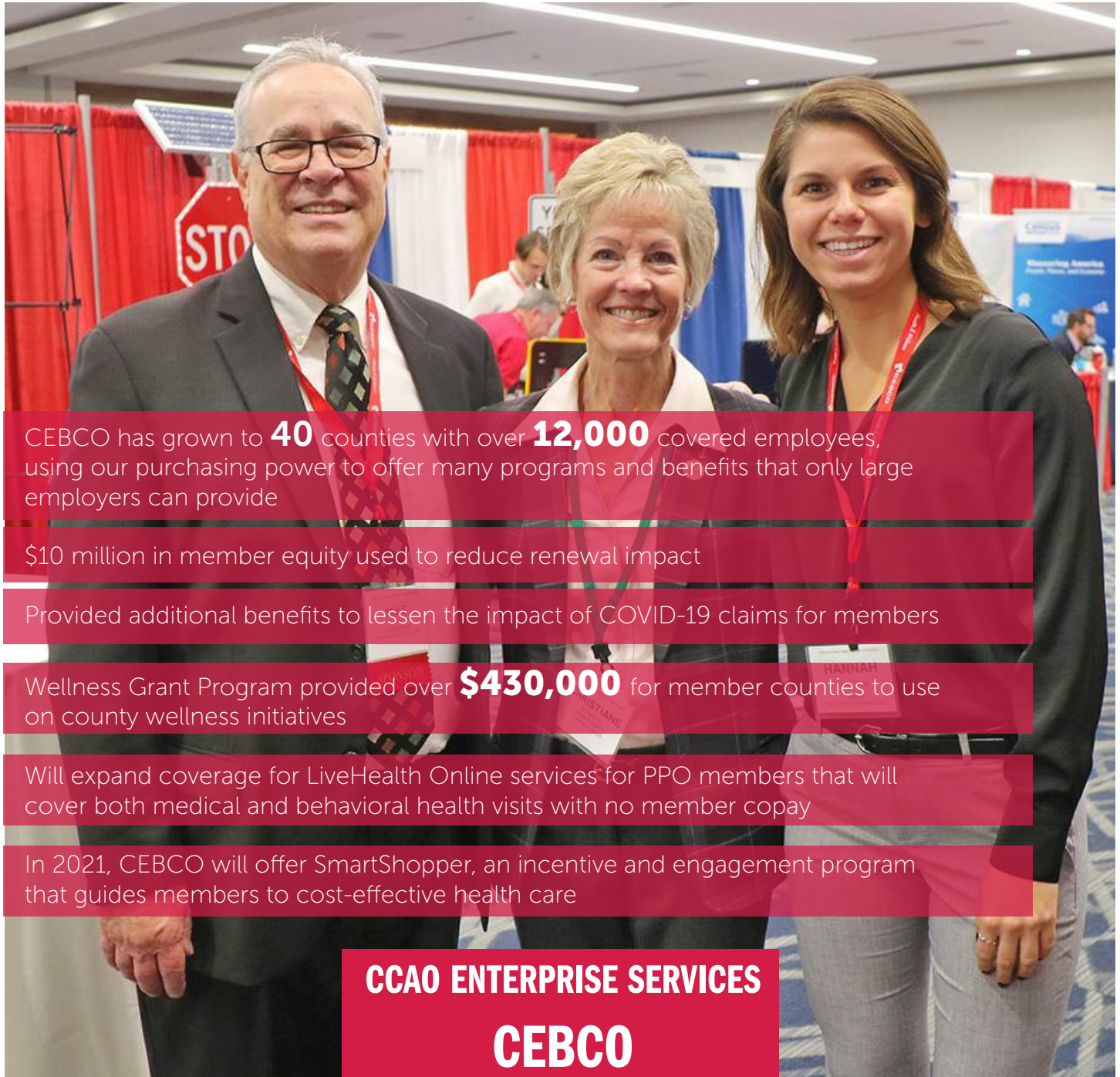
Law Enforcement Initiatives: Body Scanners, Body Cameras, Guardian System, Jail Booking Software, ACA

Secured grant funding from reinsurance carrier for Law Enforcement online training platform

66 counties strong

38 affiliated district members

**CCAO ENTERPRISE SERVICES
CORSA**



CEBCO has grown to **40** counties with over **12,000** covered employees, using our purchasing power to offer many programs and benefits that only large employers can provide

\$10 million in member equity used to reduce renewal impact

Provided additional benefits to lessen the impact of COVID-19 claims for members

Wellness Grant Program provided over **\$430,000** for member counties to use on county wellness initiatives

Will expand coverage for LiveHealth Online services for PPO members that will cover both medical and behavioral health visits with no member copay

In 2021, CEBCO will offer SmartShopper, an incentive and engagement program that guides members to cost-effective health care

CCAO ENTERPRISE SERVICES

CEBCO

RESOURCES

This year, CCAO enhanced our outreach to members in order to respond to their needs during the COVID-19 pandemic. The association partnered with public health experts, legal experts and state and federal leaders to answer member questions, provide guidance, create reference documents and more.

16 County Advisory Bulletins

CCAO partnered with experts to provide county specific explanations on federal and state laws relating to COVID-19, including employment/HR issues and use of CARES funds.

21 membership briefing calls

Members heard from Gov. Mike DeWine, Lt. Gov. Jon Husted, U.S. Senator Rob Portman, U.S. Senator Sherrod Brown and other state and federal leaders as well as public health and legal experts on pandemic response efforts, state and federal legislation and more with an opportunity to ask questions.

106 COVID-19 Update Memos

Provided key information to members from state and federal leaders, public health experts, legal experts, and more on a daily and then biweekly basis.

15 webinars

Partnered with field experts to bring members information about federal FFCRA legislation, the federal CARES Act, state legislation, Coronavirus Relief Fund support and more.

Continuously advocated at state and federal levels for tools and flexibility, including workplace tools, virtual/telephone meeting authority, liability protections to financial support and flexibility with CARES \$.

24 Local Government Strike Force meetings

CCAO members participated in administration facilitated meetings of local government associations and leaders to coordinate efforts relating to COVID-19.

Virtual meeting support: Partnered with Ohio State University Extension to provide support to counties adjusting to a virtual meeting format.



50 Counties Currents

4 County Leader issues



51 Statehouse Reports

CCAO STAFF SERVICE AWARDS

20 YEARS

John Leutz, Assistant Director, CCAO

15 YEARS

Melissa Bodey, Sr. Benefit Specialist, CEBCO

10 YEARS

Ken Hilty, Risk Control Consultant, CORSA

Sherry Barbosky, Underwriter, CORSA

5 YEARS

Curt Pratt, Claims Technician, CORSA

Tim Hoverman, Network Administrator, CCAO/CORSA/CEBCO



Leutz

Bodey

Hilty

Barbosky

Pratt

Hoverman

CEBCO WELCOMES GRANT AS BENEFIT SPECIALIST

CCAO/CEBCO welcomed Justin Grant as our new Benefit Specialist. Justin will report to CEBCO Managing Director Mike Kindell and will work closely with Senior Benefit Specialists Melissa Bodey and Wendy Dillingham.

He has over ten years of experience in the healthcare industry. In his new role, Justin will be the Benefit Specialist for the counties in Southern Ohio. His focus will be on responding to inquiries regarding CEBCO benefits, preparing reports for his assigned counties and providing support to the CEBCO program.



Grant

AFFILIATES

County Administrators Association
 County Commissioners Clerks & Engineers
 Administrative Professionals Association
 County Loss Control Coordinators Association
 Ohio County Dog Wardens Association
 Organization of Solid Waste Districts of Ohio

County Sanitary Engineers Association of Ohio
 Planning Directors Association
 Family & Children First Coordinators
 Ohio County Home Association
 Emergency Managers Association of Ohio

PARTNERSHIPS

CCAO partnered with the Ohio Township Association, Ohio Municipal League, and Ohio Mayors' Alliance to ensure that the DeWine Administration and the General Assembly distributed **almost \$1.2 billion** in federal Coronavirus Relief Fund grants for local governments.



LOOKING AHEAD

NACo Legislative Conference - February 22-24

CCAO New Member Training - Spring 2021

NACo Annual Conference - July 16-19

CCAO/CEAO Annual Winter Conference - December 8-10

2020 CCAO COMMITTEES

Agriculture and Rural Affairs

Chair: Tony Bornhorst, Shelby County Commissioner
Vice Chair: Bill Clinger, Wyandot County Commissioner

General Government and Operations

Chair: John O'Grady, Franklin County Commissioner
Vice Chair: Brian Stewart, Pickaway County Commissioner

Human Services

Chair: Paula Prentice, Summit County Council Member
Vice Chair: Kathryn Whittington, Ashtabula County Commissioner

Jobs, Economic Development and Infrastructure

Chair: Cory Noonan, Allen County Commissioner
Vice Chair: Judy Dodge, Montgomery County Commissioner

Justice and Public Safety

Chair: Barb Lewis, Delaware County Commissioner
Vice Chair: Marilyn Brown, Franklin County Commissioner

Metropolitan and Regional Affairs

Chair: Gloria Rodgers, Summit County Council Member
Vice Chair: Kevin Boyce, Franklin County Commissioner

Small County Affairs

Chair: Steve Seitz, Wyandot County Commissioner
Vice Chair: Harold Montgomery, Gallia County Commissioner

Taxation and Finance

Chair: Daniel Dean, Fayette County Commissioner
Vice Chair: Marilyn John, Richland County Commissioner

Water Quality Task Force

Co-Chair: Pete Gerken, Lucas County Commissioner
Co-Chair: Doug Spencer, Auglaize County Commissioner

CCAO STAFF

Brandy Allen, Accountant
(614) 220-0640 | ballen@ccao.org

Sherry Barbosky, CORSA Underwriting Manager
(614) 220-7995 | sbarbosky@ccao.org

Nedra Benson, Administrative Professional
(614) 221-5627 | nbenson@ccao.org

Melissa Bodey, CEBCO Senior Benefit Specialist
(614) 220-7997 | mbodey@ccao.org

John Brownlee, Managing Director, Property and Casualty Insurance
(614) 220-7988 | jbrownlee@ccao.org

Debi Burnette, CEBCO Enrollment and Billing Specialist
(614) 220-0644 | dburnette@ccao.org

Thisbe Butcher, Finance Manager
(614) 220-7990 | tbutcher@ccao.org

Tricia Callihan, CORSA Program Assistant
(614) 220-7993 | tcallihan@ccao.org

Wendy Dillingham, CEBCO Senior Benefit Specialist
(614) 220-7992 | wdillingham@ccao.org

Albert Francis, CORSA Senior Claims Representative
(614) 220-0638 | afrancis@ccao.org

James Hale, CORSA Risk Control Consultant
(614) 246-1630 | jhale@ccao.org

Robin Garrett, CCAO Administrative Professional
(614) 220-0653 | rgarrett@ccao.org

Justin Grant, Benefit Specialist
(614) 220-7984 | jgrant@ccao.org

Frank Hatfield, CORSA Risk Manager
(614) 220-0639 | fhatfield@ccao.org

Ken Hilty, CORSA Law Enforcement Consultant
(614) 357-6966 | khilty@ccao.org

Jon Honeck, Senior Policy Analyst
(614) 220-7982 | jhoneck@ccao.org

Tim Hoverman, Network Administrator
(614) 220-0655 | thoverman@ccao.org

Andrew Johnson, Communications Coordinator
(614) 220-7986 | ajohnson@ccao.org

Amanda Jones, CORSA Claims Representative
(614) 220-0636 | ajones@ccao.org

Mike Kindell, Managing Director of Health and Wellness
(614) 220-0645 | mkindell@ccao.org

Jeff Knapp, CORSA Claims Supervisor
(614) 220-0642 | jknapp@ccao.org

John Leutz, Assistant Director
(614) 220-7994 | jleutz@ccao.org

Katie Lininger, CORSA Senior Claims Representative
(614) 220-0637 | klininger@ccao.org

Rachel Massoud, Policy Analyst
(614) 220-7996 | rmassoud@ccao.org

Elizabeth Miller, CORSA Claim and Litigation Manager
(614) 220-7989 | emiller@ccao.org

Curtis Pratt, CORSA Claims Technician
(614) 220-0636 | cpratt@ccao.org

Alison Redmond, CORSA Membership Services Manager
(614) 220-7991 | aredmond@ccao.org

Adam Schwiebert, Policy Analyst
(614) 220-7981 | aschwiebert@ccao.org

Tori Sinclair, CEBCO Wellness Coordinator
(614) 220-0650 | tsinclair@ccao.org

Cheryl Subler, Executive Director
(614) 220-7980 | csubler@ccao.org

Hannah Whiston, Wellness/Benefits Administrator
(614) 220-0654 | hwhiston@ccao.org



Stronger Counties. Stronger Ohio.